

## Message Text

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44

ORIGIN EA-10

INFO OCT-01 EUR-12 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00

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NSC-05 PA-02 PRS-01 SP-02 SS-15 OMB-01 TRSE-00 IO-10

DPW-01 /079 R

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FM SECSTATE WASHDC

TO AMEMBASSY PHNOM PENH NIACT IMMEDIATE

INFO AMEMBASSY TOKYO IMMEDIATE

AMEMBASSY MANILA IMMEDIATE

AMEMBASSY SAIGON IMMEDIATE

AMEMBASSY VIENTIANE IMMEDIATE

AMEMBASSY BANGKOK IMMEDIATE

AMEMBASSY CANBERRA IMMEDIATE

AMEMBASSY WELLINGTON IMMEDIATE

AMEMBASSY KUALA LUMPUR IMMEDIATE

AMEMBASSY SINGAPORE IMMEDIATE

AMEMBASSY JAKARTA IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

AMEMBASSY MOSCOW IMMEDIATE

USLO PEKING IMMEDIATE

RUHQHQAXCINCPAC IMMEDIATE

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E.O. 11652: N/A

TAGS: PFOR, CB, US

SUBJECT: KHMER NEGOTIATIONS HISTORY

FOLLOWING IS FINAL RPT FINAL TEXT OF SUMMARY OF

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NEGOTIATING EFFORTS ON CAMBODIA RELEASED BY THE DEPARTMENT

ON MARCH 5 AT 1430 LOCAL TIME.

BEGIN TEXT: SUMMARY OF NEGOTIATING EFFORTS ON CAMBODIA. WE HAVE MADE CONTINUAL AND NUMEROUS PRIVATE ATTEMPTS, IN ADDITION TO OUR NUMEROUS PUBLIC DECLARATIONS, TO DEMONSTRATE IN CONCRETE AND SPECIFIC WAYS OUR READINESS TO SEE AN EARLY COMPROMISE SETTLEMENT IN CAMBODIA.

THROUGHOUT THE NEGOTIATIONS THAT LED TO THE PARIS AGREEMENT ON VIET-NAM IN JANUARY 1973, THE UNITED STATES REPEATEDLY INDICATED ---BOTH IN THESE NEGOTIATIONS AND THROUGH OTHER CHANNELS -- ITS DESIRE TO SEE A CEASEFIRE AND POLITICAL SETTLEMENT IN CAMBODIA, AS WELL AS IN VIET-NAM AND LAOS. IN LATER DISCUSSIONS CONCERNING THE IMPLEMENTATION OF THE PARIS AGREEMENT, THE UNITED STATES CONVEYED ITS IDEAS AND ITS DESIRE TO PROMOTE A NEGOTIATED SETTLEMENT BETWEEN THE CAMBODIAN PARTIES.

A NUMBER OF MAJOR EFFORTS TOWARD NEGOTIATION WERE MADE IN 1973. BY THE SUMMER OF THAT YEAR, THESE EFFORTS WERE

EXTREMELY PROMISING. JUST AS THEY APPEARED TO BE APPROACHING A SERIOUS STAGE THEY WERE THWARTED BY THE FORCED BOMBING HALT IN AUGUST THAT WAS LEGISLATED BY THE CONGRESS.

IN OCTOBER 1974, WE BROACHED THE IDEA OF AN INTERNATIONAL CONFERENCE ON CAMBODIA WITH TWO COUNTRIES HAVING RELATIONS WITH THE SIDE HEADED BY PRINCE SIHANOUK (GRUNK). WE ALSO DISCUSSED THE ELEMENTS OF A PEACEFUL SETTLEMENT. WE RECEIVED NO SUBSTANTIVE RESPONSE TO THESE OVERTURES.

IN NOVEMBER 1974, WE AGAIN INDICATED WITH SPECIFICITY OUR READINESS TO SEE A COMPROMISE SETTLEMENT IN CAMBODIA IN WHICH ALL ELEMENTS COULD PLAY A ROLE TO A GOVERNMENT WITH RELATIONS WITH THE GRUNK. OUR INTERLOCUTORS SHOWED NO INTEREST IN PURSUING THE SUBJECT.

IN DECEMBER 1974, WE TRIED TO FACILITATE A CHANNEL TO REPRESENTATIVES OF THE KHMER COMMUNISTS THROUGH A UNCLASSIFIED

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NEUTRALIST COUNTRY WITH RELATIONS WITH THE GRUNK. NOTHING CAME OF THIS INITIATIVE.

IN DECEMBER 1974 AND EARLY JANUARY 1975, WE CONCURRED IN AN INITIATIVE TO OPEN A DIALOGUE WITH SIHANOUK IN PEKING. SIHANOUK AT FIRST AGREED TO RECEIVE AN EMISSARY, BUT LATER REFUSED.

IN FEBRUARY 1975, WE TRIED TO ESTABLISH A DIRECT CONTACT WITH SIHANOUK OURSELVES. WE RECEIVED NO RESPONSE.

ALSO IN FEBRUARY 1975, WE APPRISED CERTAIN FRIENDLY GOVERNMENTS WITH CLEAR INTERESTS AND CONCERNS IN THE REGION, AND WITH ACCESS TO GOVERNMENTS SUPPORTING THE GRUNK, OF OUR EFFORTS TO MOVE THE CONFLICT TOWARD A NEGOTIATED SOLUTION AND OF THE DEGREE OF FLEXIBILITY IN OUR APPROACH. THEY COULD OFFER NO HELP.

UNFORTUNATELY, NONE OF THESE ATTEMPTS HAVE HAD ANY RESULT. THE REACTIONS WE HAVE GOTTEN SO FAR SUGGEST THAT NEGOTIATING PROSPECTS WILL BE DIM AS LONG AS THE CAMBODIAN GOVERNMENT'S MILITARY POSITION REMAINS PRECARIOUS. WE ARE CONTINUING TO PURSUE OUR LONG-STATED OBJECTIVE OF AN EARLY COMPROMISE SETTLEMENT IN CAMBODIA. IN THIS PROCESS WE ARE, AND HAVE BEEN, GUIDED BY THE FOLLOWING PRINCIPLES:

, THE UNITED STATES WILL SUPPORT ANY NEGOTIATIONS THAT THE PARTIES THEMSELVES ARE PREPARED TO SUPPORT.

2. THE UNITED STATES WILL ACCEPT ANY OUTCOME FROM THE NEGOTIATIONS THAT THE PARTIES THEMSELVES WILL ACCEPT.

3. AS FAR AS THE UNITED STATES IS CONCERNED, THE PERSONALITIES INVOLVED WILL NOT, THEMSELVES, CONSTITUTE OBSTACLES OF ANY KIND TO A SETTLEMENT. INGERSOLL

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## Message Attributes

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**TAGS:** PFOR, CB, US  
**To:** PHNOM PENH  
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